



<b>Applicant Identification</b>	<b>City of Kankakee, Illinois</b> 304 S. Indiana Ave. Kankakee, IL 60901	
<b>Funding Requested</b>	<b>Grant Type:</b> Assessment	
	<b>Assessment Grant Type:</b> Community-Wide	
	<b>Federal Funds Requested:</b> \$300,000	
	<b>Contamination:</b> Hazardous Substance (\$200,000) and Petroleum (\$100,000)	
<b>Location</b>	The City of Kankakee, Illinois	
<b>Contacts</b>	<b>Project Director</b>	<b>Chief Executive</b>
	Name	Peter Schiel
	Phone Number	(815) 928-7350
	Email Address	<a href="mailto:paschiel@citykankakee-il.gov">paschiel@citykankakee-il.gov</a>
	Mailing Address	850 N. Hobbie Ave. Kankakee, IL 60901
		Chasity Wells-Armstrong, Mayor (815) 933-0500 <a href="mailto:mayor@citykankakee-il.gov">mayor@citykankakee-il.gov</a> 304 S. Indiana Ave. Kankakee, IL 60901
<b>Population (2017) *</b>	<b>26,036*</b> U.S. Census Bureau, Population Estimates Program (PEP), V2017	
<b>Other Factors</b>		<b>Page #(s)</b>
Community population is 10,000 or less.		N/A
Applicant is, or will assist, a federally recognized Indian tribe or U.S territory.		N/A
The priority brownfield site(s) is impacted by mine-scarred land.		N/A
The priority site(s) is adjacent to a body of water (i.e., the border of the priority site(s) is contiguous or partially contiguous to the body of water or would be contiguous or partially contiguous with a body of water but for a street, road, or other public thoroughfare separating them).		N/A
The priority brownfield site(s) is in a federally designated flood plain.		N/A
The redevelopment of the priority site(s) will facilitate renewable energy from wind, solar, or geothermal energy; or any energy efficiency improvement projects.		N/A
30% or more of the overall project budget will be spent on eligible reuse planning activities for priority brownfield site(s) within the target area.		N/A

N/A – Other Factor is Not Applicable



## ILLINOIS ENVIRONMENTAL PROTECTION AGENCY

1021 NORTH GRAND AVENUE EAST, P.O. BOX 19276, SPRINGFIELD, ILLINOIS 62794-9276 • (217) 782-3397

JB PRITZKER, GOVERNOR

JOHN J. KIM, DIRECTOR

217/524-2084

November 19, 2019

City of Kankakee  
Attn: Pete Schiel  
850 N. Hobbie Ave.  
Kankakee, IL 60901

Dear Mr. Schiel,

The Illinois Environmental Protection Agency (Illinois EPA) has received your request for a letter of acknowledgement for an upcoming Brownfields Assessment Grant application to U.S. EPA. The City of Kankakee is applying for a \$300,000 Community-Wide Assessment Grant for Hazardous Substances and Petroleum.

The grant will be a Brownfields Assessment Grant for Hazardous Substances (\$200,000) and Petroleum (\$100,00).

Illinois EPA acknowledges the City of Kankakee's efforts to obtain federal Brownfields funds for this project. If you have any questions, I may be contacted at the above address or telephone number, or at [Jenessa.N.Conner@illinois.gov](mailto:Jenessa.N.Conner@illinois.gov).

Sincerely,

A handwritten signature in cursive script that reads "Jenessa Conner".

Jenessa Conner, Project Manager  
Voluntary Site Remediation Unit  
Remedial Project Management Section  
Division of Remediation Management  
Bureau of Land

4302 N. Main St., Rockford, IL 61103 (815)987-7760  
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## **1. PROJECT AREA DESCRIPTION AND PLANS FOR REVITALIZATION**

### **a. Targeted Area and Brownfields**

i. **Background and Description of Target Area:** The City of Kankakee (City), Illinois (IL), a “general purpose unit of local government” as defined in 2 CFR 200.64, is applying for a \$300,000 United States (US) Environmental Protection Agency (EPA) Community-wide Assessment (CWA) grant. The City (population 26,036 [([www.policymap.com](http://www.policymap.com), accessed 11/3/19)]) is located along the Kankakee River and on the edge of the Chicago metropolitan area, approximately 60 miles south of downtown Chicago. Since its founding in 1865, the City has served as the county seat for Kankakee County (County) (population 110,801 [([www.policymap.com](http://www.policymap.com), accessed 11/3/19)]) and has been a focus for industrial development, attracted to the area by water power and transportation links provided by the Kankakee River. As industry developed in the late 1800s, railroads and highways made it easy to transport resources in and manufactured goods out to destinations across the country and the world. By 1948, Kankakee was the nation's largest producer of water heaters and kitchen stoves, as well as home to industries which manufactured products ranging from pet food to office equipment. Manufacturing output peaked in the 1970s at which time major corporations with manufacturing operations in the City included General Foods, Quaker Oats, A. O. Smith, and Gould and Roper Stove, resulting in more than 40% of the local workforce employed in manufacturing.

As with many cities having an economy reliant on manufacturing, the City experienced a devastating economic decline in the 1980s as many manufacturing plants downsized or relocated. It is estimated that as many as 7,000 jobs were lost in the Kankakee area during 1982 and 1983. This exodus resulted not only in a significant number of vacant and environmentally impaired manufacturing plants, but also a drastically reduced tax base, unoccupied homes after unemployed workers left and high levels of unemployment and poverty. Between 1983 and 1993, approximately 800 abandoned houses were demolished in Kankakee. In May 1994, the US Department of Justice called Kankakee "One of America's most violent cities" (<https://archives.hud.gov/reports/plan/il/kankakil.html>).

In an effort to spur economic redevelopment that could help to reverse these trends, Kankakee has undertaken several comprehensive planning efforts during the last several years, including the *Comprehensive Plan* (<https://citykankakee-il.gov/perch/resources/1997compplan.pdf>), and the 2018 *Kankakee Riverfront Master Plan* ([https://citykankakee-il.gov/post\\_custom.php?s=2019-03-29-kankakee-riverfront-master-plan](https://citykankakee-il.gov/post_custom.php?s=2019-03-29-kankakee-riverfront-master-plan)). These plans identified priority areas for revitalization, two of which will be the Target Areas for implementation of the EPA FY2020 CWA grant: 1) the **IL Route 50/Riverfront District**, and 2) the **IL Route 17 Corridor** which serves as the primary east-west arterial road and transportation corridor passing through the City center. The Target Areas include Census Tracts CT 114, CT 115, CT 116 and CT 123 – all of which have been declared persistent poverty Census Tracts.

Data on the number of potentially contaminated sites within the City are available from databases maintained by the Illinois Environmental Protection Agency (IEPA) (<http://webapps.sfm.illinois.gov/ustsearch/> and <https://www2.illinois.gov/epa/topics/cleanup-programs/bol-database/Pages/default.aspx>) and the EPA (<https://enviro.epa.gov/>). As of November 2019, these databases documented the presence of at least 400 sites of potential environmental concern in Kankakee. These sites include wide varieties of potential former uses including former drycleaners, gas stations, retail shopping centers and light to heavy industrial facilities. These sites have known former uses of chlorinated solvents, petroleum products and hazardous materials. The greatest need in Kankakee is redevelopment of these brownfield properties to attract and create new jobs, create new small business opportunities, stabilize the tax base, equalize property value, and stabilize neighborhoods.

ii. **Description of the Priority Brownfield Sites:** Table 1 includes four priority catalyst brownfield properties located within the Target Areas which pose known risks to human health and surface water from multiple hazardous substances and petroleum. The priority sites are all currently vacant with prior land uses of concern, and as described in Section 1b(ii), redevelopment of these four properties for manufacturing purposes and/or mixed-use redevelopment represents the greatest potential to stabilize the Target Areas.

**Table 1: Priority Brownfield Sites**

<b>Priority Brownfield Sites (size)</b>	<b>Target Area</b>	<b>Prior Land Uses</b>	<b>Possible Contaminants</b>	<b>Possible Health Impacts</b>	<b>Surface Water Receptor</b>
Former Quaker Oats/ Heinz Pet Products (74.8 acres)	IL Route 50/ Riverfront District	Grain storage, pet food manufacturing and shipping	ACMs, LBP, Pesticides, VOCs, RCRA metals, sVOCs	Lung tissue scarring; mesothelioma; reproductive and neurological damage; lung, kidney and liver cancer; developmental delays	All Priority Brownfield Sites are served by City storm sewer system which discharges into
Former One Hour Cleaners (0.13 acre)	IL Route 50/ Riverfront District	Former drycleaner	Chlorinated solvents, VOCs, ACMs, LBP	Neurological and central nervous system damage; liver and kidney and cancer; aplastic anemia	

Former Bayer Corp (3.4 acres)	IL Route 50/ Riverfront District	Former blood protein and protein fractionation facility	VOCs, ACMs, LBP	Neurological damage, cancer; damage to liver, kidney and central nervous systems; visual disorders and memory impairment.	the Kankakee River
Former Hau's Autobody (0.84 acre)	IL Route 17 Corridor	Former automobile repair facility	VOCs, RCRA metals, sVOCs	Neurological, kidney or liver damage; cancer; gastrointestinal and nervous system effects; anemia	

Note: ACM – Asbestos-containing materials; LBP – Lead-based paint; RCRA – Resource Conservation and Recovery Act; VOCs – Volatile organic compounds; sVOCs – (semi) volatile organic compounds; health impacts from <https://www.atsdr.cdc.gov/toxfaqs/index.asp> based on known/suspected contaminants.

## **b. Revitalization of the Target Area:**

i. Reuse Strategy and Alignment with Revitalization Plans: The City's *Comprehensive Plan (Comp. Plan)* provides strategic policy, future land use, and development guidance to the community, City Council, City Commissions, and administration. Most importantly, it provides a clear vision of what type of community the citizens of Kankakee seek. The *Comp. Plan* has identified goals to "eliminate obsolete and deteriorated structures" and to "identify distressed properties for either rehabilitation or demolition." The assessment and eventual cleanup of brownfields in Kankakee is consistent with community needs, as well as the *Comp. Plan*, and will prove vital to the local economy, a helping to bring needed improvements to the quality of life.

In the *Kankakee Riverfront Master Plan (River Plan)*, the City recognized that it had numerous underutilized properties along the Kankakee River and within an Opportunity Zone. The City identified multiple areas in the IL Route 50/Riverfront District Target Area where brownfields could be repurposed to mixed-use and multi-unit residential developments, offices and a hotel. The City also identified which brownfield properties are located within the regulatory floodway, 100-year floodplain, and 500-year floodplain of the Kankakee River. As funding is available, the City is purchasing these properties with the goal of turning them into greenspaces. The FY2020 brownfield assessment funds will assist the City in determining which properties are contaminated so they can develop reuse plans.

ii. Outcomes and Benefits of Reuse Strategy: Reuse of brownfield properties is central to the City's Brownfields program, the *Comp. Plan* and the *River Plan* which are guiding this project, as demonstrated by the proposed outcomes in Table 2.

**Table 2: Priority Brownfield Site Reuse Benefits**

Site	Stimulate Economic Development	Enhance Housing	Enhance Public Safety	Spur Economic Growth within an Opportunity Zone
Former Quaker Oats/ Heinz Pet Products Factory	Factory and grain elevators are abandoned. Limited warehouse and office space in use. Commercial reuse of site will provide needed job opportunities and increased taxes.	Site reuse will stabilize adjacent neighborhood and remove vacant structures attracting criminals.	Site reuse will reduce ongoing vandalism in empty structures, increase legitimate activity in area and should reduce the ongoing violence.	Site is located within an Opportunity Zone
Former One Hour Cleaners	Vacant building on City bus route and approximately 300 ft from Kankakee River. Retail/commercial of site will provide needed job opportunities and increased taxes.	Site reuse will enhance the River view and remove vacant structure attracting criminals.	Site reuse will reduce ongoing vandalism in empty structure, increase legitimate activity in area and should reduce the ongoing violence	Site is located within an Opportunity Zone
Former Bayer Corp	Underutilized factory with some vacant deteriorating structures. Commercial reuse of site will provide needed job opportunities and increased taxes.	Site reuse will stabilize adjacent neighborhood and remove vacant structures attracting criminals.	Site reuse will reduce ongoing vandalism in empty structures, increase legitimate activity in area and should reduce the ongoing violence.	Site is located within an Opportunity Zone
Former Hau's Autobody	Vacant lot with parking on IL Route 17 near US Interstate 57. Commercial reuse of site will enhance entrance into City and provide needed job opportunities and increased taxes.	Site reuse will provide job opportunities resulting in paychecks that can be used for housing.	Site reuse will eliminate a vacant parking area which attracts criminal activity.	Site is located within an Opportunity Zone

## **c. Strategy for Leveraging Resources:**

i. Resources Needed for Site Reuse: Examples of secured/potential funding sources for environmental assessment, remediation, and reuse of the property by the City are summarized below.

**Potential – City/State Tax Incentives.** The Target Areas are within the Kankakee River Valley Enterprise Zone ([http://geoservices.revenue.illinois.gov/ILEZ/Main\\_ezv2](http://geoservices.revenue.illinois.gov/ILEZ/Main_ezv2)) and three of the four Census Tracts (CTs) in the Target Areas (CT 115, CT 116 and CT 123) are designated as Opportunity Zones (<https://www2.illinois.gov/dceo/Pages/OppZn.aspx>); therefore state and local tax incentives are available to support brownfield redevelopment/reuse.

**Secured – Tax Incremental Financing District (TIF).** The City has five active TIF which include the Target Areas, to encourage development through the leveraging of future tax revenue to offset redevelopment costs. The City is committed to creating similar districts as needed to encourage redevelopment of brownfield sites assessed during the Project.

**Secured – US Department of Housing and Urban Development (HUD) Community Development Block Grant (CDBG).** The City received \$563,741 in CDBG funding in 2019. The City has received CDBG grants for over 30 years for a combined total of over \$20 million. Currently projects include emergency repairs for single-family homes, down payment assistance for homebuyers, clearance and demolition, acquisition for rehabilitation, and public services.

**Secured – HUD Lead-Based Paint Hazard Control (LBPHC) Grant** – The City received \$3,600,000 for 3.5 years (April 2019 – Sept 2022) for the identification and control of lead-based paint hazards in housing occupied by low-income and racial/ethnic minority persons. The City has received LBPHC grants for over 18 years.

**Potential - State/Fed.** Although grants are competitive, Kankakee will pursue funding (as applicable to an individual project) from potential sources including, but not limited to Federal (EPA, US Department of Agriculture) and State (Illinois Finance Authority Participation Loan; Illinois Department of Commerce and Economic Opportunity (IDCEO) Loans; IDCEO Tax Credits; IDECO Manufacturing Modernization Loans; Illinois Economic Recovery Loan). As specific redevelopment plans are identified, the City will apply for additional support from the IEPA's Municipal Brownfield Grant Program.

**Potential - Private Funding.** Leveraging private investment is central to prioritization. The City will work with future developers to leverage private investment as part of brownfield reuse. The City is in discussions with a developer who is interested in redeveloping sites along the Kankakee River. Reuse of priority brownfield properties is estimated at upwards of \$10,000,000.

**Secured – Direct Local Funding.** The City is proactively investing general funds, as available, in brownfields and funds could be used to support reuse of properties in the Target Areas. **In 2019, the City used general funds to demolish two partially burned buildings that were attracting vagrants.** The City then used funds from their FY2014 EPA CWA grant to assess whether the subsurface had been contaminated by prior land use. The lots were found to be uncontaminated and are now for sale.

**Potential – Insurance Recovery.** The City supports investigations into possible historic insurance policies that may have resources available to pay for remediation of subsurface impacts.

**Potential – Owner/Responsible Party Funding.** The City enforces building codes and City ordinances on vacant and/or abandoned buildings to make owners and responsible parties deal with the problems that they have left behind in Kankakee. As an example, the 810,000-square-foot former George D Roper Corporation factory, which produced electric and gas stoves, ended operations in 1982. General Electric (GE) purchased the Roper business in 1987 but nothing was done with the property. The City's Code Enforcement Department worked over two decades, placing fines and writing citations, to get GE to deal with the vacant buildings. **In 2016, GE demolished all the structures and backfilled all basements and other voids at a cost of \$1,380,000.**

ii. Use of Existing Infrastructure: Available infrastructure at the priority brownfield sites is detailed in Table 3.

**Table 3: Reuse of the Priority Brownfields Leverages Infrastructure**

Priority Brownfield	Reuse and Leveraging of Existing Infrastructure
Former Quaker Oats/ Heinz Pet Product	Site is served by City water, sewer, and storm sewer services; located near US Interstate 57 and Illinois Route 17 and on the Norfolk Southern rail line to facilitate transport of goods. City is investing in a \$5 million transportation project to widen Hobbie Ave which will enhance interest in this property.
Former One Hour Cleaners	Site is served by City water, sewer, and storm sewer services; on City bus route
Former Bayer Corp	Site is served by City water, sewer, and storm sewer services
Hau's Autobody	Site is served by City water, sewer, and storm sewer services; located on Illinois Route 17.

Future infrastructure investments at the priority brownfield properties could include expansion of utilities. Road/transportation projects can be accomplished through the use of IL Department of Transportation funds. Additional state and federal infrastructure grants will be pursued/utilized as needed.

## **2. COMMUNITY NEED AND COMMUNITY ENGAGEMENT**

### **a. Community Need**

i. The Community's Need for Funding: The City is requesting EPA FY2020 CWA grant funding as they have limited funding to carry out investigations within the Target Areas due to limited/restricted State/Local funding



(closing the Petroleum Tank Fund and restrictions on state programs), the impact that ongoing City safety concerns has on the City budget, and high unemployment.

**Limited State Funding:** The dire fiscal condition of Illinois continues to plague the community as the [Mercatus Center at George Mason University](#) ranked Illinois 50th (e.g., worst in the US) for fiscal condition in 2018. Of particular note, State revenues only cover 92% of expenses and total unfunded pension liabilities are \$445.79 billion or 67% of state personal income. As a consequence, there is little to no funding available to the City via the State to support economic development or to address brownfields sites, as evidenced by the Illinois Municipal Brownfield Redevelopment Grant Program which has gone unfunded for most of the last five years.

**Loss of Jobs:** The decline of employment opportunities has resulted in the ongoing loss of jobs. While some jobs were in the manufacturing sector, others were in more “safe” employment fields such as the 162 jobs that were lost in 2016 when Presence Health, the largest Catholic health system in Illinois, outsourced rehabilitation services. After the owners spent millions to renovate the Ultra Fresh Foods grocery store in 2015, the Kankakee store closed in 2017. The job losses continued with **937 City and County jobs lost in October 2019** alone (<https://www.illinoisworknet.com/DownloadPrint/August%202019%20Monthly%20WARN%20Report.pdf>.) Numerous mid-sized employers have ceased operations and left behind significant facilities that are outdated and pose potential environmental risks to the Target Areas and adjoining neighborhoods.

**Limited City Funding:** The very low increase in property valuations; the very low level of new residential, commercial and industrial development; and the overall decline in inflation adjusted income have reduced funding obtained by the City from property taxes, sales taxes, fees and permits associated with new construction.

**Safety Concerns and Impact on Funding:** Although crime rates for the Target Areas are not available, 2017 crime rates for the City are **two to four times greater** than the County, Illinois or the US. The City has responded to over **4,000 police calls since January 2015 with approximately 2,400 of the cases still open**. The actual numbers are likely higher as non-violent crimes are often less reported, especially by sensitive populations (i.e. minority communities) for fear of retribution. Investigating these crimes take financial resources away from other City priorities. Of the \$27,707,581 in the City’s FY2020 budget, \$11,839,423 (**42.7%**) is allocated toward the Kankakee Police Department.

<b>Table 4: Crime Rate/100,00 People</b>	<b>City of Kankakee</b>	<b>Kankakee County</b>	<b>State of IL</b>	<b>US</b>
Aggravated Assault	<b>384.54</b>	196.63	253.15	248.86
Murder	<b>22.84</b>	6.99	8	5.33
Rape	<b>133.26</b>	55.89	43.26	41.1
Robbery	<b>258.9</b>	99.81	140.9	98.6
Burglary	<b>3,799.73</b>	2,043.16	1,850.27	2,109.95

([www.policymap.com](http://www.policymap.com), accessed 11/11/19)

There are similar funding levels with the Fire Department. The City’s has four fire stations with 50 firefighters/paramedics. With a population of 26,036, the City supports **five arson investigators** within the Fire Department. Of the \$27,707,581 in the City’s FY2020 budget, \$8,384,667 (**30.2%**) is allocated toward the Kankakee Fire Department. Combined, the City’s Police Department and Fire Department receive **72.9%** of the City’s FY2020 budget. The remaining City departments and services share \$7,502,383.

## ii. Threats to Sensitive Populations:

1. **Health or Welfare of Sensitive Populations:** The focus of this project will be assessing and facilitating reuse of brownfield properties within the Route 50/Riverfront District and Highway 17 Corridor Target Areas. These Target Areas are located adjacent to residential neighborhoods, within several blocks of schools, adjacent to the Kankakee River and near community parks. As shown on Table 5, the Census Tracts making up the Target Areas have higher percentages of minorities, elderly, persons with disabilities, children less than 5 years old and adults with less than a 9<sup>th</sup> grade or limited high school education. As shown on Table 5 and Table 7, the higher numbers of sensitive populations coincide with lower incomes, higher poverty and higher unemployment rates. A disproportionate number of residents in these areas do not have access to a vehicle and live in houses built in 1979 or earlier with increased risks of exposure to lead based paint, asbestos, and hazardous building materials.

<b>Table 5: Demographic Indicators</b>	<b>CT 114</b>	<b>CT 115</b>	<b>CT 116</b>	<b>CT 123</b>	<b>City of Kankakee</b>	<b>Kankakee County</b>	<b>State of IL</b>	<b>US</b>
	<b>2013-2017</b>							
Population	1,808	2,230	1,501	3,554	26,036	111K	12.9M	321M
Black population	<b>37.8%</b>	<b>71.9%</b>	<b>83.8%</b>	<b>49.1%</b>	39.4%	15.2%	14.3%	12.7%
Disabled population	<b>17.9%</b>	<b>21.3%</b>	<b>19.9%</b>	<b>17.4%</b>	21.2%	15.6%	11.0%	12.6%
Population under 5	<b>9.9%</b>	5.0%	4.5%	<b>9.2%</b>	7.1%	6.1%	6.1%	6.2%

<b>Table 5: Demographic Indicators</b>	<b>CT 114</b>	<b>CT 115</b>	<b>CT 116</b>	<b>CT 123</b>	<b>City of Kankakee</b>	<b>Kankakee County</b>	<b>State of IL</b>	<b>US</b>
	<b>2013-2017</b>							
Population over 65	<b>17.3%</b>	14.6%	13.7%	7.6%	14.0%	15.5%	14.4%	14.9%
< 9 <sup>th</sup> grade education	<b>12.0%</b>	<b>13.1%</b>	6.7%	<b>10.7%</b>	11.2%	4.6%	5.2%	5.4%
Black population some high school no diploma	<b>24.9%</b>	<b>21.1%</b>	17.9%	<b>27.9%</b>	24.5%	20.9%	14.3%	15.1%
Pre-1980 housing	<b>87.6%</b>	<b>93.2%</b>	<b>94.5%</b>	<b>98.2%</b>	91.8%	65.3%	67.4%	54.7%
Per capita income	<b>\$18,918</b>	<b>\$13,438</b>	<b>\$12,391</b>	<b>\$13,331</b>	\$18,013	\$26,150	\$32,924	\$31,177
Median family income	<b>\$41,293</b>	<b>\$35,625</b>	<b>\$36,667</b>	<b>\$43,636</b>	\$44,366	\$67,715	\$76,553	\$70,850

*Notes: All data from the US Census Bureau 2013-17 American Community Survey. Data downloaded from [www.policymap.com](http://www.policymap.com) on 11/3/19. Bold font highlights data that demonstrate higher levels of economic distress or disadvantage than the County, State or US Highlighted data higher levels of economic distress or disadvantage than the City.*

Improve Welfare. Assessment and reuse of priority brownfields will improve welfare conditions by decreasing source areas, increasing community education/awareness, increase employment opportunities and improved housing. Reuse also eliminates or reduces abandoned vacant buildings, eliminates vagrants and criminals from using the buildings thus increasing neighborhood safety and stabilizing the neighborhood.

2. Greater Than Normal Incidence of Disease and Adverse Health Conditions: The City's legacy of heavy industrial activities and associated releases has resulted in disproportionate burden to the community. Potential ingestion, inhalation, and dermal contact with contaminated soil pose a public health risk, especially to children. The Target Areas are located adjacent to or within residential neighborhoods, and near schools and community parks. As shown on Table 6, the Target Areas also have higher incidents of diabetes and disabilities.

<b>Table 6: Adverse Health Indicators</b>	<b>CT 114</b>	<b>CT 115</b>	<b>CT 116</b>	<b>CT 123</b>	<b>City of Kankakee</b>	<b>Kankakee County</b>	<b>State of IL</b>	<b>US</b>
	<b>2013-2017</b>							
Cognitive disability	3.7%	<b>7.4%</b>	<b>8.8%</b>	<b>6.3%</b>	9.2%	5.6%	4%	5.1%
Cognitive disability 18 to 64	2.5%	<b>6.8%</b>	<b>8.9%</b>	<b>6.3%</b>	8.6%	5.4%	3.4%	4.4%
Visual disability	<b>7.1%</b>	<b>5.8%</b>	<b>7.6%</b>	<b>6.8%</b>	6.4%	4.3%	2%	2.3%
Visual disability <18	<b>5.7%</b>	<b>7.0%</b>	0%	<b>6.6%</b>	3.8%	2.2%	0.7%	0.8%
Visual disability 18 to 64	<b>7.1%</b>	<b>6.3%</b>	<b>9.6%</b>	<b>5.8%</b>	6.6%	4.2%	1.6%	1.9%
Ambulatory disability	<b>12.6%</b>	<b>14.5%</b>	<b>12.6%</b>	<b>9.3%</b>	12%	8.4%	6.3%	7%
Ambulatory disability 18 to 64	<b>11.9%</b>	<b>13.9%</b>	<b>10.7%</b>	<b>9.9%</b>	9.7%	6.5%	4.3%	5.1%
Adults with diabetes	<b>14.0%</b>	<b>18.2%</b>	<b>20.3%</b>	<b>10.4%</b>	13.0%	11.7%	9.9%	10.1%

*Notes: All data from the US Census Bureau 2013-17 American Community Survey. Data downloaded from <https://www.census.gov/> on 11/25/19. Bold font highlights data that demonstrate higher levels of economic distress or disadvantage than the County, State or US Highlighted data higher levels of economic distress or disadvantage than the City.*

The percentage of cognitive, visual and ambulatory disabilities in CT 114, CT 115, CT 116 and CT 123 are, for the most part, greater than IL or US rates. This is even more apparent when you compare the rates of adults 18 to 64 – the prime employment age range. The rate of cognitive disability in the Route 50/Riverfront District and Highway 17 Corridor Target Areas (8.9% in CT116) are more than 2 ½ times the IL rate (3.4%) and double the US (4.4%). For the same age group, the rate of visual disability in the Target Areas (9.6% in CT116) is 6 times the IL rate (1.6%) and more than 5 times the US rate (1.9%). For the same 18 to 64 age group, the rate of ambulatory disability in the Target Areas (13.9% in CT115) is more than 3 times the IL rate (4.3%) and more than 2 ½ times the US rate (5.1%). Although the precise cause/source of the cognitive, visual and ambulatory disabilities in the City is likely due to a multitude of factors, **known/suspected constituents of concern identified at the catalyst brownfield properties (Table 1) can cause severe neurological damage impacting cognitive ability, visual acuity and ambulatory/nerve issues.**

The percentage of adults with diabetes in the Route 50/Riverfront District and Highway 17 Corridor Target Areas (20.3% in CT 116) are more than double the IL (9.9%) and US (10.1%) rates. Exposure to environmental pollutants, especially endocrine disrupting chemicals including pesticides and industrial chemicals, plastics, fuels, are associated with diabetes (<https://www.clinicaleducation.org/resources/reviews/environmental-influences-on-diabetes/>). People living with diabetes are also considered at high risk for adverse health effects from exposure to harmful particles, or air pollution found both indoors and outdoors [https://www.epa.gov/sites/production/files/2015-08/documents/deh\\_english\\_100-f-07-020.pdf](https://www.epa.gov/sites/production/files/2015-08/documents/deh_english_100-f-07-020.pdf). Air quality is significant, and poor air quality has an outsized health impact on sensitive populations in the County, as summarized by the American Lung Association

(<https://www.lung.org/our-initiatives/healthy-air/sota/city-rankings/states/illinois/kankakee.html>). The County has 1,451 children with asthma, 6,923 adults with asthma, 5,830 adults with COPD, and 6,688 adults with cardiovascular disease.

**Reduction of Health Risk.** Assessment and reuse of priority brownfields mitigate these health conditions by decreasing source areas, and through community development, increases opportunities for healthy living such as increased employment opportunities within a walking distance of the Route 50/Riverfront District and Highway 17 Corridor Target Areas, increased mixed use development with housing, and increased transportation options.

3. **Disproportionately Impacted Populations:** Demographic indicators of economically impoverished and disproportionally impacted populations indicative of communities experiencing a significant downturn are summarized below and further justify this request for funding for the Target Areas. Higher levels of economic distress, percentages of minority residents and lower overall incomes are present in the Focus Areas, making residents susceptible to the negative health/economic impacts of brownfields. See Tables 5, 6, and 7.

Table 7: Demographic Indicators	CT 114	CT 115	CT 116	CT 123	City of Kankakee	Kankakee County	State of IL	US
	2013-2017							
Poverty rate	<b>30.3%</b>	<b>35.1%</b>	<b>40.2%</b>	<b>39.9%</b>	32.1%	15.1%	13.5%	14.6%
Poverty rate - single female w/children	<b>75%</b>	<b>56.5%</b>	36.1%	<b>65.0%</b>	59.7%	40.5%	38.2%	38.7%
Poverty rate for children <5yrs.	<b>80.3%</b>	<b>70.3%</b>	<b>42.7%</b>	<b>58.7%</b>	47.9%	23.4%	20.8%	22.5%
Poverty rate for children <18yrs	<b>49.0%</b>	<b>46.4%</b>	<b>40.5%</b>	<b>49.2%</b>	42.4%	20.6%	18.9%	20.3%
Poverty rate for adults >65 yrs.	<b>19.6%</b>	<b>33.4%</b>	<b>19.4%</b>	11.9%	22.2%	10.6%	8.8%	9.3%
Poverty rate for black	<b>65.5%</b>	34.0%	33.6%	<b>49.6%</b>	46.5%	38.7%	28.6%	25.2%
Poverty rate for people w/disability	<b>35.6%</b>	<b>47.4%</b>	<b>50.8%</b>	<b>54.7%</b>	41.1%	24.3%	20.2%	21.3%
Civilian unemployment rate	<b>11.3%</b>	<b>14.6%</b>	<b>28.2%</b>	<b>19.8%</b>	12.5%	7.5%	7.4%	6.6%
No vehicle	<b>25.2%</b>	<b>19.8%</b>	<b>12.8%</b>	<b>32.2%</b>	17.2%	7.9%	10.8%	8.8%

**Notes:** CT = Census Tract. All data from the US Census Bureau 2013-17 American Community Survey. Data downloaded from [www.policymap.com](http://www.policymap.com) on 11/3/19. **Bold font** highlights data that demonstrate higher levels of economic distress or disadvantage than the County, State or US.

The **median family income for single female with children in Census Tract CT 114 is \$2,499 per year** compared to \$16,989 for the City, \$28,048 for the County, \$26,773 for the IL and \$26,141 for the US ([www.policymap.com](http://www.policymap.com) accessed on 11/3/19). The significantly higher levels of economic distress and percentages of minority residents and lower overall incomes present in the Target Areas make residents more susceptible to the negative health and economic impacts of brownfields. High concentrations of poverty, in particular blacks, single females with children, senior citizens, children, and the disabled, reduce opportunities to relocate away from the neighboring brownfields. Given the elevated unemployment rates; high rates of cognitive, visual and ambulatory disabilities; high poverty rates for disabled individuals; and number of households without vehicles, it is imperative that businesses reuse brownfields sites where employees can walk to work.

**Improved Economic Condition.** Assessment and redevelopment of the priority brownfields will mitigate poor economic conditions by creation/retention of jobs, increased local businesses, and stabilization of the Target Areas neighborhoods.

## b. Community Engagement

i. **Project Partners and Roles:** The City will use their Community Advisory Board (CAB) with representatives from City departments, City committees and various Project partners to engage the public and get feedback regarding current and potential brownfield sites. The CAB convenes on at least a quarterly basis and meetings are held in Americans with Disabilities Act compliant facilities to accommodate needs of the disabled or elderly. The Project partners outlined on Table 8 will be critical to Project success.

**Table 8: Project Partners**

Partner Name	Point of contact	Specific role in the project
Workforce Board	Ladonna Russell, 815-935-0074 <a href="mailto:lrussell@glkwb.com">lrussell@glkwb.com</a>	Assist with CAB, brownfield committees/subcommittees and in an advisory capacity, particularly for job training possibilities for residents
Kankakee County Chamber of Commerce	Emily Poff, 815-351-9068 <a href="mailto:info@kankakeecountychamber.com">info@kankakeecountychamber.com</a>	Assist with CAB, brownfield committees/subcommittees, outreach, and site history research
Kankakee Development Corporation	Peggy Mayer, 312-501-0609 <a href="mailto:pjmayer@gmail.com">pjmayer@gmail.com</a>	Assist with site identification, reuse planning, and communication
Economic Alliance of Kankakee County	Lisa Wogan, 815-935-1177 <a href="mailto:lwogan@kankakeecountyed.org">lwogan@kankakeecountyed.org</a>	Assist with site identification, identification of potential private investment, outreach and communication



National Association for the Advancement of Colored People - Kankakee County Branch	Theodis Pace, 815-932-0858 <a href="mailto:naacp3035@aol.com">naacp3035@aol.com</a>	Assist with outreach and encourage public participation
Community Foundation of Kankakee River Valley	Nicole Smolkovich, 815-939-1611 <a href="mailto:nicole@endowthefuture.org">nicole@endowthefuture.org</a>	Assist with outreach and encourage public participation
EPA and IEPA Project Managers	To Be Determined	Provide technical assistance and review/approval of eligibility determinations (EDs) and site-specific sampling analysis plans (SAPs), reviewing/commenting on Phase I environmental site assessments (ESAs) and assistance with coordination with other federal and IL agencies, if warranted.

iii. Incorporating Community Input: The City has extensive previous experience in successfully engaging residents and various stakeholder groups during the implementation of the FY2014 EPA CWA grant, previous state and federal grants as well as the information gathering that was part of the City's *River Plan*. The meetings were open, public-noticed with accommodations made for those in need. The City's intention is to continue this process and engage the CAB and stakeholders with traditional, targeted, innovative, and online outreach tools and methods to reach a broad and inclusive audience.

### 3. TASK DESCRIPTION, COST ESTIMATES, AND MEASURING PROGRESS

**a. Description of Tasks/Activities and Outputs:** i. Project Implementation; ii. Anticipated Project Schedule; iii. Task/Activity Lead; iv. Outputs. Implementation of the grant and completion of the Project will be a collaborative effort including the City, Project Partners and a Qualified Environmental Professional (QEP) selected per the requirements of 2 CFR 317-326. The City will coordinate with the Kankakee County Health Department and the Illinois Department of Public Health as needed. The scope of work has been organized into four tasks, for which the specific activities, deliverables, roles and outputs are summarized on Table 9. Details on the overall project schedule with **89.5% of funding allocated to tasks associated with Phase I and Phase II ESAs**.

**Table 9: Summary of Tasks, Schedule, Leads, and Outputs**

<b>Task/Activity: Task 1 Supplemental Brownfields Inventory and Site Prioritization (\$12,000)</b>	
i. <u>Project Implementation</u> :	
<ul style="list-style-type: none"> <li><i>Discussion of EPA-funded activities for the priority site(s)</i>: Detailed review and assessment of identified sites to ensure they meet the EPA and IEPA eligibility criteria to assist in prioritization of sites by the City and CAB. These properties will be incorporated into the City's GIS. The inventory activities will include: tours and inspections, a review of City records, a review of historic fire insurance maps, a survey of local real estate professionals, and a review of County health records.</li> <li><i>Discussion of EPA-funded activities for non-priority site(s), if applicable</i>: Activities are designed to identify and prioritize priority sites. However, all potential brownfield sites will be identified and evaluated. Hence, by definition, some non-priority sites will be identified. However, those not prioritized will not receive continued scrutiny under the following tasks.</li> <li><i>Non-EPA grant resources needed to carry out task/activity, if applicable</i>: The City will not charge the grant for salary dollars and therefore will contribute its own resources to carry out grant administration, oversight of the QEP, and integration of the files onto the City GIS.</li> </ul>	
ii. <u>Anticipated Project Schedule</u> : Task 1 activities will be completed during the first 6 months of implementation.	
iii. <u>Task/Activity Lead(s)</u> : Activities will be led by the City Project Manager with support by the QEP and City GIS staff.	
iv. <u>Output(s)</u> : Inventory GIS file, inventory report (narrative, tables, maps).	
<b>Task/Activity: Task 2 Phase I ESAs (\$79,500)</b>	
i. <u>Project Implementation</u> :	
<ul style="list-style-type: none"> <li><i>Discussion of EPA-funded activities for the priority site(s)</i>: Includes completion of Phase I ESAs at priority brownfield sites. Prior to performing Phase I ESAs, ED requests will be prepared and submitted to EPA (for hazardous substance brownfields) or IEPA (for petroleum brownfields) for approval. Upon eligibility confirmation, Phase I ESAs will be completed in accordance with the All Appropriate Inquiries Final Rule and the standards set forth in ASTM E1527-13. Printed copies of all reports will be prepared on recycled paper, and electronic facsimiles of reports (e.g., Adobe Acrobat files) will be generated for all Phase I ESA reports and linked to site information contained on the City's GIS.</li> <li><i>Discussion of EPA-funded activities for non-priority site(s), if applicable</i>: Not applicable.</li> <li><i>Non-EPA grant resources needed to carry out task/activity, if applicable</i>: The City will not charge the EPA grant for salary dollars and therefore will contribute its own resources to carry out grant administration and oversight of the QEP.</li> </ul>	
ii. <u>Anticipated Project Schedule</u> : The majority of Task 2 activities will be completed following completion of Task 1 through year two, to allow Task 3 work to be completed by project end. However, since some of this work will be driven by development of specific sites, work may be initiated prior to completion of the inventory all the way through year three.	

iii. <i>Task/Activity Lead(s)</i> : Activities will be led by the City's Project Manager with work completed by the QEP.
iv. <i>Output(s)</i> : Twelve Eligibility Determinations and Phase I ESA reports.
<b>Task/Activity: Task 3 Phase II ESAs, Site Investigations, and Remedial/Reuse Planning (\$189,000)</b>
i. <i>Project Implementation</i> : <ul style="list-style-type: none"> <li>• <i>Discussion of EPA-funded activities for the priority site(s)</i>: The QEP will perform Phase II ESAs, supplemental assessment activities, site investigations and remedial and/or reuse planning on priority sites <b>that meet the site-specific eligibility requirements</b>. A quality assurance project plan (QAPP) will be prepared by the QEP in accordance with EPA requirements, submitted to EPA for review, and revised as necessary until approved by EPA, prior to conducting any Phase II ESAs, supplemental assessments, or site investigations. SAPs, as well as health and safety plans (HASPs), will be prepared for each site and submitted to EPA prior to initiating field work.</li> <li>• <i>Discussion of EPA-funded activities for non-priority site(s), if applicable</i>: Not applicable.</li> <li>• <i>Non-EPA grant resources needed to carry out task/activity, if applicable</i>: The City will not charge the EPA grant for salary dollars and therefore will contribute its own resources to carry out grant administration and oversight of the QEP.</li> </ul>
ii. <i>Anticipated Project Schedule</i> : The majority of Task 2 activities will be completed during years one through three following completion of Tasks 1 and 2 work.
iii. <i>Task/Activity Lead(s)</i> : Activities will be led by the City's Project Manager with work completed by the QEP.
iv. <i>Output(s)</i> : Approved QAPP, completion of four (4) asbestos/lead paint/mold surveys, completion of six (6) Phase II ESAs (including SAPs and HASPs for each site), preparation of two (2) remedial action plans, completing updates to Assessment, Cleanup and Redevelopment Exchange System (ACRES) and preparing quarterly and annual reports
<b>Task/Activity: Task 4 Community Outreach (\$19,500)</b>
i. <i>Project Implementation</i> : <ul style="list-style-type: none"> <li>• <i>Discussion of EPA-funded activities for the priority site(s)</i>: Comprehensive community outreach will be performed including public meetings and forums, development/distribution of marketing and informational materials, joint outreach and education efforts with community partner organizations as detailed in Section 2.b. This task also includes working with the CAB to advise the City of all aspects of the brownfield program. Under this task, City staff will attend one EPA National Brownfields Conference and participate in environmental assessment or redevelopment workshops or training sessions. Travel and associated costs for two City staff members is included in the budget.</li> <li>• <i>Discussion of EPA-funded activities for non-priority site(s), if applicable</i>: Not applicable.</li> <li>• <i>Non-EPA grant resources needed to carry out task/activity, if applicable</i>: The City will not charge the EPA grant for salary dollars and therefore will contribute its own resources to carry out grant administration and oversight of the QEP, as well as conducting public outreach activities and CAB meetings.</li> </ul>
ii. <i>Anticipated Project Schedule</i> : Activities under Task 4 will be completed throughout the duration of the three-year grant.
iii. <i>Task/Activity Lead(s)</i> : Activities will be led by the City's Project Manager with work completed by the QEP, and in cooperation with the CAB.
iv. <i>Output(s)</i> : Engagement plan, 12 CAB meetings, 12 public outreach meetings, updates on city web site, project fact sheets, and press releases. Meetings include agendas, sign-in sheets, and minutes. Attendance by City staff at brownfields conventions.

#### **a. Cost Estimates**

Costs for all tasks will be allocated 2/3 to Hazardous Substances and 1/3 to Petroleum. Detailed information is on Tables 10 and 11.

**Task 1 Supplemental Brownfields Inventory and Site Prioritization (\$12,000)** - Budget includes \$9,000 (72 hours at \$125/hr) for the QEP to assist with the inventory. The \$3,000 budget for supplies includes \$2,500 for acquisition of historical fire insurance maps and other records from an environmental data information service and \$500 in photocopying and other costs associated with the records.

**Task 2: Phase I ESAs (\$79,500)** - Budget assumes twelve (12) Phase I ESAs will be completed by the QEP at an average cost of \$6,625 (\$79,500 total), including time/costs for eligibility determinations.

**Task 3 Phase II ESAs, Site Investigations, and Remedial/Reuse Planning (\$189,000)** - Budget includes: preparation of a QAPP at a cost of \$8,000; completion of four (4) asbestos/lead paint/mold surveys at an average cost of \$4,500 (\$18,000); completion of six (6) Phase II ESAs; consisting of four (4) small sites at \$20,000 each and two (2) large sites at \$30,000 (\$140,000 total); preparation of two (2) remedial action plans at an average cost of \$8,000 (\$16,000); and updates to ACRES and preparation of quarterly and annual reports (\$7,000). The costs include budget for preparation of site-specific sampling and analysis plans and health and safety plans per site.

**Task 4: Community Outreach (\$19,500)** - Budget includes \$9,000 (72 hours at \$125/hr) of work by the QEP to facilitate community outreach meetings. The budget includes travel, fees and lodging expenses for the City's

brownfields project manager and one other staff person to attend two EPA sponsored National Brownfields Conferences. Travel costs are estimated assuming attendance at two, 3-day brownfield conferences, with airfare costs of \$825 each per conference (\$3,300 total), daily expenses for hotel and meals of \$300 per day each (\$3,600), and \$50 per day each for incidentals (taxi rides, parking, seminar fees, etc.) (\$600 total). Budgeted supply costs for Task 4 include \$1,500 for printing costs, \$700 for mailing expenses associated with public notices, and \$800 for display boards and similar graphic displays for use at public meetings (\$3,000).

<b>Table 10: Hazardous Substances Budget Categories</b>		(Task 1) Inventory	(Task 2) Phase I	(Task 3) Phase II, RAP, Reuse	(Task 4) Outreach	<b>Total</b>
<b>Direct Costs</b>	Personnel					
	Fringe Benefits					
	Travel				\$5,000	\$5,000
	Equipment					
	Supplies	\$2,000			\$2,000	\$4,000
	Contractual	\$6,000	\$53,000	\$126,000	\$6,000	\$191,000
	Other					
Total Direct Costs		\$8,000	\$53,000	\$126,000	\$13,000	\$200,000
Indirect Costs		0	0	0	0	0
<b>Total Budget</b> (Total Direct Costs + Indirect Costs)		\$8,000	\$53,000	\$126,000	\$13,000	\$200,000

<b>Table 11: Petroleum Budget Categories</b>		(Task 1) Inventory	(Task 2) Phase I	(Task 3) Phase II, RAP, Reuse	(Task 4) Outreach	<b>Total</b>
<b>Direct Costs</b>	Personnel					
	Fringe Benefits					
	Travel				\$2,500	\$2,500
	Equipment					
	Supplies	\$1,000			\$1,000	\$2,000
	Contractual	\$3,000	\$26,500	\$63,000	\$3,000	\$95,500
	Other					
Total Direct Costs		\$4,000	\$26,500	\$63,000	\$6,500	\$100,000
Indirect Costs		0	0	0	0	0
<b>Total Budget</b> (Total Direct Costs + Indirect Costs)		\$4,000	\$26,500	\$63,000	\$6,500	\$100,000

**Measuring Environmental Results:** Progress in completing the anticipated outputs identified in Section 3.b. will be tracked and reported to EPA through completion of ACRES and quarterly reports. The City, along with the QEP, will track and document the Project indicators detailed on Table 12 on a quarterly basis.

**Table 12: Measuring Environmental Results**

Number of potential brownfield sites prioritized	Number of sites for which property title transfers are facilitated	Amount of private investment leveraged for redevelopment projects
Number of site investigations performed	Number of sites for which off-site risks have been identified	Increased property and sales tax revenue generated
Number of sites assessed	Number of jobs created or retained	Number of Phase I ESAs performed
Number of sites land set for reuse	Acres ready for reuse	Number of Phase II ESAs performed
Amount of other funding leveraged for redevelopment projects	Number of sites for which remedial planning is performed	Acres of parks or other greenspace created
Increased property values	Number of subsidized housing built	Number of vacant buildings demolished
Number of community meetings held	Number of vacant building reused	Crime statistics in neighboring areas

Sites assessed will be linked to parcel identification numbers, to allow for tracking the parcels, associated acreage and environmental assessment status more effectively.

#### **4. PROGRAMMATIC CAPABILITY AND PAST PERFORMANCE:**

##### **a. Programmatic Capability**

i. Organizational Structure: The City has planning, engineering, legal, and other staff with proven experience and expertise to manage the brownfields assessment grant project and to provide support to move sites from the initial assessment and planning through the complete redevelopment process within the 3-year performance period. The City had significant difficulties in having FY2014 EPA CWA grant funds reimbursed through the US Department of Treasury Automated Standard Application for Payment (ASAP) system. That problem has been resolved. This grant will be managed by the same team of staff members from the City who managed the FY2014 EPA CWA grant and are actively involved in activities targeting redevelopment of the four target catalyst brownfields. The Environmental Services Utility will be the lead agency on the project with the Community Development Agency for Kankakee assisting with reuse plans. The Finance Department will provide financial tracking and grant documentation support to ensure that grant requirements are met. The experience and qualifications of key team members are discussed below.

##### **ii. Description of Key Staff:**

**Project Manager** – Peter Schiel, Superintendent, Environmental Services Utility: Mr. Schiel will serve as the Project Manager and primary point of contact for the Project. Mr. Schiel is project manager of the FY2014 EPA CWA Grant. Mr. Schiel will approve all contracts and reports; coordinate CAB meetings; secure assistance from other City staff as needed; and oversee work by the environmental or other consultants contracted to help implement the grant. Mr. Schiel has 30+ years of professional experience in electrical engineering, municipal utilities and renewable energy, of which the last 28 years have been with the City. He has a bachelor's degree in Electrical Engineering Technology and is working toward a Master of Sciences Degree in Green Building Development. He is responsible for City building, utilities and computer networks and was principal developer of the free wireless internet initiative in Kankakee. He was one of 23 recipients of the Illinois Environmental Hero Awards for his environmental efforts related to sustainability.

**Assistant Project Manager** – Barbara Brewer-Watson, Executive Director of the Community Development Agency for Kankakee, currently serves as Assistant Project Manager on the FY2014 EPA CWA Grant and will serve in this position on this grant. She has a master's degree in Organizational Leadership and is a Certified Professional Community and Economic Developer by National Community Development Council. Ms. Brewer-Watson will assume Mr. Schiel's duties should he be unable to serve.

ii. Acquiring Additional Resources: The City will coordinate with the Kankakee County Health Department and the Illinois Department of Public Health as needed. The City has retained a QEP per the requirements of 2 CFR 200.317 – 200.326 to perform the environmental assessment tasks. If needed, additional contractors can be procured following similar procurement methods.

##### **b. Past Performance and Accomplishments:**

##### **i. Currently Has or Previously Received an EPA Brownfields Grant: EPA CWA Grant for Hazardous Substances and Petroleum (FY2014)**

1. Purpose and Accomplishments: Numerous accomplishments were achieved and recorded in the ACRES database. Outputs include 20 Phase I ESAs, 9 Phase II ESAs/Supplemental Assessments completed, and 4 Phase II ESAs in process as of November 2019. All project milestones were recorded & updated using the ACRES database. Outcomes included \$16 million in public and private funding leveraged to construct the 70-unit, four-story River Station Senior Residences complex for residents ages 55 and older which opened in 2017. The units are taxpayer subsidized. Of the 70 units, 40 are for those with incomes at or below 50% of the median income and the remaining 30 apartments are for those with incomes up to 60% of the median income. This development provides safe and affordable housing to address the poverty rate for adults >65 yrs. This development is a cornerstone of neighborhood stabilization and reuse efforts in Census Tract CT 123 and the Route 50/Riverfront District Target Area.

2. Compliance with Grant Requirements: Kankakee met reporting milestones and maintained compliance with the work plan, schedule, and all terms and conditions of the cooperative agreement. All project milestones were recorded using the ACRES database. Kankakee submitted all reports on a timely basis. Over a nine-month period, Kankakee had numerous problems with the US Department of Treasury ASAP system. In recognition of Kankakee difficulties in getting expended funds reimbursed, the EPA extended the grant period to March 31, 2020. As of October 31, 2019, Kankakee had \$101,442.87 remaining of their \$400,000 grant budget. Kankakee conducted four Phase II ESAs during November 2019 and the remaining budget will be spent by the March 31, 2020 grant end date.

## **THRESHOLD CRITERIA RESPONSE**

### **1. Applicant Eligibility**

The City of Kankakee is a “general purpose unit of local government” as that term is defined in 2 CFR § 200.64 and is therefore eligible to receive a United States Environmental Protection Agency (USEPA) brownfields Cleanup Grant. If awarded funding by USEPA, the City of Kankakee Environmental Services Utility will administer this grant.

### **2. Community Involvement**

Kankakee’s focus will be on engaging the public, local project partners, the redevelopment community, local environmental groups, members of economically disadvantaged or sensitive populations, and the neighborhoods surrounding the Target Areas. The intent is to engage stakeholders with traditional, targeted, innovative, and online outreach tools and methods to reach a greater audience. Community members will be brought into the process when they can learn about critical brownfield details and provide informed feedback to influence the next phase of work. Details of Kankakee’s Citizen Participation Plan is provided in **Attachment A**.

### **3. Expenditure of Assessment Grant Funds**

Kankakee has an active EPA Brownfields Assessment Grant. As of October 31, 2019, Kankakee had \$101,442.87 remaining of their \$400,000 grant budget. Documentation from the US Department of Treasury Automated Standard Application for Payment (ASAP) system that Kankakee has spent more than 70% of their budget is provided in **Attachment B**.

### **4. Leveraged Documentation**

A summary of the City’s TIF Districts is provided in **Attachment C**.

## **ATTACHMENTS TO THRESHOLD CRITERIA RESPONSE**

A – Community Involvement Plan

B – ASAP System Documentation

C- Leveraged Documentation



**ATTACHMENT A**  
**Community Involvement (Citizen Participation Plan)**



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## City of Kankakee Citizen Participation Plan

### INTRODUCTION

The purpose of the Citizen Participation Plan is to identify and set forth guidelines that the City of Kankakee Community Development Agency (CDA) will follow to ensure that the residents of Kankakee have the opportunity to provide active feedback on the activities and programs financed with entitlement funding from the United States Department of Housing and Urban Development (HUD). This Citizen Participation Plan contains the City's policies and procedures for public involvement in the Consolidated Plan and the Annual Action Plan process and other plans and reports involving the use of federal program dollars from such programs as Community Development Block Grant (CDBG), Illinois Housing Development Authority Programs: Single Family Repair Program (SFRP), Home Accessibility Program (HAP), Land Banking Capacity Program (LBCP), etc. Currently, the Plan is printed in English and Spanish. Residents that require materials in other languages are encouraged to contact CDA staff.

#### *The Consolidated Plan*

The Consolidated Plan is a document, developed through a collaborative effort of residents, organizations, CDA staff, and City officials which lays out a five-year course of action for community revitalization. The Community Development Agency encourages residents to become involved in the development of the Consolidated Plan. There are opportunities to serve on the Community Advisory Board (CAB), to offer input during neighborhood meetings and public hearings, to submit written comments, and to develop proposals to request funds for carrying out housing and community development activities. The Consolidated Plan is also the means to satisfy HUD's application requirements for the CDBG Program. The Plan states specifically how the Community Development Agency will meet HUD's statutory program goals to provide decent housing, suitable living environments, and expanded economic opportunities. Formal approval by the City of Kankakee City Council is required for the final Consolidated Plan.

#### *The Annual Action Plan*

The Annual Action Plan is a yearly update of the Consolidated Plan in which specific projects are identified that will be funded from each of the entitlement programs for a particular fiscal year. The Annual Action Plan is due to HUD 45 days prior to the end of the City's fiscal year. This Plan must be submitted to HUD no later than in June of each year.

#### *The Consolidated Annual Performance Evaluation Report (CAPER)*

The CAPER is a yearly summary that describes how funds were utilized in the previous fiscal year and reports the number and demographic information of beneficiaries served by each activity. Typically, the report is due to HUD in September of each year.

## **Encouraging Public Participation**

The law requires that our Citizen Participation Plan both provide for and encourage public participation, emphasizing involvement by low and moderate income people – especially those living in low and moderate income neighborhoods. Also, the U.S. Department of Housing and Urban Development (HUD) expects the Community Development Agency to take whatever actions are appropriate to encourage participation of minorities. All are encouraged to participate, regardless of race, color, creed, sex, national origin, familial status, or handicap.

Copies of this Citizen Participation Plan, as well as summaries of basic information about CDA grants, programs, and the Consolidated Planning process are available in the languages of residents who comprise a significant portion of the low to moderate income population. Currently the Community Development Agency has materials in Spanish and English. Residents that require materials in other languages are encouraged to contact CDA staff.

## **The Role of Low Income People**

The law declared that the primary purpose of the programs covered by this Citizen Participation Plan is to improve communities by providing decent housing, a suitable living environment, and growing economic opportunities – all principally for low and moderate income people.

Genuine involvement by low income people must take place at all stages of the process, including:

- Identifying needs
- Setting priorities among these needs
  - deciding how much money should be allocated to each high-priority need
  - suggesting the types of programs to meet high-priority needs
- Overseeing the way in which programs are carried out

## **The Various Stages of the Consolidated Plan Process**

The policies and procedures in this Citizen Participation Plan relate to several stages of action mentioned in law or regulation. In general, these stages or events include:

1. Identification of housing and community development needs
2. Preparation of a draft use of funds for the Five-Year Consolidated Plan.
3. Formal approval by elected officials of Five-Year Strategic Plan
4. On occasion during the year, it might be necessary to change the use of the money already budgeted in an Annual Action Plan, or to change the priorities established in the Five-Year Strategic Plan. In that case, a formal Substantial Amendment will be proposed, considered, and acted upon.
5. After a “program year” is complete, an Annual Performance Report must be drafted for public review and comment and then sent to HUD.

*The Program Year*

The “program year” chosen by Community Development Agency is May to April.

## PUBLIC HEARINGS

Public hearings are required by law in order to obtain the public’s views and to provide the public with the City’s responses to public questions and proposals. The law requires public hearings at all stages of the process, including at least a hearing about community needs, a public hearing to review proposed uses of funds, and a public hearing to assess how funds were spent during the previous program year.

At least two (2) public hearings will be held each year prior to the submission of any official HUD plans. Public hearings will be held at the Community Development Agency office or City of Kankakee facility. The first public hearing will be held at the Planning Board to receive comments on community needs and to review the proposed fund uses for the next fiscal year. Other public hearings will be held to receive additional comments on plans or proposals.

If there are any proposed major changes to be made to the Consolidated Plan or Annual Action Plan (see Substantial Amendments section), there will be an additional public hearing.

### **Access to Citizen Participation Activities**

Public hearings will be held only after there has been adequate as described in the Public Notice part of this Citizen Participation Plan, including a display advertisement in the non-legal section of the newspaper 15 days prior to the public hearing.

All public hearings will be held at a convenient time and place to facilitate broad citizen participation, particularly by low and moderate income residents and residents of targeted neighborhoods. Public hearing will be held at places accessible by bus and otherwise convenient and not intimidating to most people who might benefit from the use of funds.

Public hearings will be held at locations accessible to people with physical disabilities and provisions will be made for persons with other disabilities when requests are made at least five (5) working days prior to a hearing. Upon request, translators will be provided for people who do not speak English and sign language interpreters will be provided for hearing impaired individuals. Surveys in English and Spanish may also be used to gather resident input during the Consolidated Plan development process. Residents may contact the Community Development Agency via voice at 815.933.0506 or email at [yourvoice@citykankakee-il.gov](mailto:yourvoice@citykankakee-il.gov).

### **Conduct of Public Hearing**

To ensure that public hearings are meaningful to residents, each public hearing will be conducted in the presence of City of Kankakee staff. Also, each resident choosing to speak will be allowed a minimum of 5 minutes to make a verbal presentation. There will be time allowed to ask questions and receive answers from City staff.

## PUBLIC NOTICE

The City will advertise public hearings as applicable no less than ten (10) days and no more than twenty-five (25) days prior to the date of a hearing. Advertisement will also be made when the draft Consolidated Plan, Annual Action Plans, amendments, and CAPERs are made available for public comment. The City will publish notice in the legal sections of *The Daily Journal* newspaper and on the Community Development Agency website at <https://citykankakee-il.gov/communitydevelopmentagency.php>. In addition, notice will be distributed to interested persons, various community organizations and non-profit groups via electronic mailings upon request.

### **Adequate Public Notice**

Adequate advance notice is “timely”; it is given with enough lead time for the public to take informed action. The amount of lead time can vary, depending on the event. Specific amounts of time are given for different events later in this Citizen Participation Plan. The content of notices will give residents a clear understanding of the event being announced.

### **Forms of Public Notice**

1. Public notices will be published in local newspapers as display advertisements in a non-legal section of the newspaper.
2. Press releases will be sent to various local newspapers.
3. Public Service Announcements and press releases will be distributed to local radio and television stations.
4. Public notices and press releases will also be posted on official City of Kankakee Community Development Agency (CDA) social media platforms.
5. Notice will also be given through letters and/or electronic messaging to neighborhood organizations, public housing resident groups, religious organizations in lower income neighborhoods, and agencies providing services to lower income people.
6. Notice will be sent to any person or organization requesting to be on a mailing list.

### **Public Comment Period**

The public will be provided a 30-day comment period on the draft Consolidated Plan/Annual Action Plan. The Plans will be approved by City Council before submission to HUD. Electronic copies of the Plans will be made available to the public for free. In addition, physical copies of the Plans will be made available at the locations listed below. Residents may request a physical copy of the Plan(s), which CDA staff will provide within two (2) working days. The CDA may charge a fee for physical copies to recover cost of materials. Resident comments received during the citizen participation process will be summarized in writing and included in an attachment to the final Plan submitted to HUD. The summary will include staff response to the comments that are received.

### **Public Review Sites**

Documents that require a public comment period will be available electronically on the CDA website <https://citykankakee-il.gov/communitydevelopmentagency.php> or via email upon



request at [yourvoice@citykankakee-il.gov](mailto:yourvoice@citykankakee-il.gov). Physical copies will be available for review at the following locations:

City Hall (Administration Building)  
150 S Indiana Avenue  
Kankakee, IL 60901  
Phone #

Kankakee Public Library  
201 E Merchant Street  
Kankakee, IL 60901  
Phone #

Community Development Agency  
200 E. Court St., Suite 410  
Kankakee, IL 60901  
Phone 815.933.0506

## COMPLAINT PROCEDURES

The Community Development Agency (CDA) is responsible for receiving written and/or verbal complaints or grievances related to the Consolidated Plan and/or Annual Action Plan activities. The Community Development Agency makes every effort to respond in writing to all complaints within fifteen (15) days of receipt. Any complaints or grievances may be addressed to Mrs. Barbi Brewer-Watson, Executive Director CDA, 200 E. Court St., Suite 410, Kankakee, IL 60901 or [yourvoice@citykankakee-il.gov](mailto:yourvoice@citykankakee-il.gov). Please identify the plan or application being referenced.

## COMMUNITY ENGAGEMENT IN THE PLANNING PROCESS

### A. Identifying Needs

Because the housing and community development needs of low-and-moderate-income people are so great and so diverse, and available funding is limited, priorities must be set. The Consolidated Plan exists to identify and address which needs should get more attention and more resources than other needs.

The laws and regulations require public hearings each year to obtain residents' opinions about needs, and what priority those needs have. In order to encourage low and moderate income people to identify and prioritize their needs, outreach and engagement efforts will be held in low and moderate income neighborhoods. Community Development Agency (CDA) staff will conduct in-person neighborhood visits, including activities such as community center gatherings, door-knocking, and educational presentations on request. Online surveys and polls, through social media, will be utilized to gather information.

Public hearing about needs will be completed 30 days before a draft Annual Action Plan is published for comment, so that the needs identified can be considered by the Community Development Agency and addressed in the draft Annual Action Plan.

## **B. The “Proposed” Annual Action Plan (and/or Five-Year Strategy)**

The law providing the funds covered by this Citizen Participation Plan calls for improved accountability of jurisdictions to the public. In that spirit and in compliance with the terms of the law, the Community Development agency will use the following procedures.

### **General Information**

At the beginning of this stage, Community Development Agency (CDA) will provide the public with an estimate of the amount of grant funds it expects to receive in the upcoming year, along with a description of the range of activities that can be funded with these resources. Also, the public will be given an estimate of the amount of these funds which will be used in ways that will benefit low and moderate income people. The plans of the CDA to minimize the extent to which low and moderate income people will have to leave their homes as a result of the use of these federal dollars (called “displacement”) will also be available at this time. This “anti-displacement plan” will also describe how CDA will compensate people who are actually displaced as a result of these funds, specifying the type and amount of compensation.

### **Relocation and Displacement**

The Community Development Agency will endeavor to minimize the displacement of persons/households as a result of the activities of the Consolidated Plan programs. When displacement is unavoidable, displaced persons receive relocation assistance in accordance with the Uniform Relocation Assistance and Real Property Acquisition Act of 1970 (URA or Uniform Act). Community Development Agency staff will provide information and one-on-one assistance to the prospective displaced persons.

### **Technical Assistance**

Upon request, Community Development Agency staff will work with organizations, advocacy interest groups and residents to obtain their views on housing and non-housing needs. Staff will be available during the funding application period to offer assistance in the process. Staff will advise applicants on technical questions, such as determining the eligibility of a request, federal program requirements, and how to engage in all aspects of the public participation process. All potential applicants for funding are encouraged to contact the Community Development Agency for technical assistance before completing the proposal form(s).

### **Availability of a Proposed Annual Action Plan**

Thirty or forty-five days (depending on the grant requirements) after the last public hearing about housing and community development needs, the Community Development Agency will notify

the public that a Proposed Annual Action Plan is available. The means of “notice” described in the section on “Public Notice” will be used.

Also, the date the Proposed Annual Action Plan is available to the public will be at least 30 days prior to the date a Final Annual Action Plan is submitted to HUD so that resident – especially low and moderate income people – will have a reasonable opportunity to examine it and to submit comments.

Copies of the Proposed Annual Action Plan will be made available electronically to the public for free and without delay on the CDA website <https://citykankakee-il.gov/communitydevelopmentagency.php> or via email upon request at [yourvoice@citykankakee-il.gov](mailto:yourvoice@citykankakee-il.gov). In addition, physical copies will be available at the locations specified above in the Public Review Sites section. A summary of the Proposed Annual Action Plan will also be written and provided free of charge to those requesting it.

So that low and moderate income people can determine the degree to which they might be affected, they will be provided complete copies of the Proposed Annual Action Plan upon request for \$2. This contains all HUD-required sections, the HUD-required Priorities Table, and written description of all proposed uses of the grant. At a minimum, this description shall include the type of activity, its location, and the amount of federal money allocated to it.

#### **Public Hearing and Further Action**

A public hearing about the Proposed Annual Action Plan will be conducted 30 to 45 days (depending on the grant requirements) after it is available to the public. In addition, this public hearing will be held so that there are another 15 days before a Final Action Plan is submitted to HUD so that the CDA staff and elected officials can consider the public’s comments from the public hearing.

In preparing a Final Annual Action Plan, careful consideration will be given to all comments and views expressed by the public, whether given as verbal testimony at the public hearing or submitted in writing during the review and comment period. The Final Annual Action Plan will have a section that presents all comments and explains why any comments were not accepted.

#### **C. The “Final” Consolidated Plan/Annual Action Plan**

Copies of the Final Annual Action Plan and a summary of it will be made available to the public for free and within two days of a request. In addition, copies will be available at the locations specified above in the section, “Public Access to Information.”

#### **D. Amendments to Consolidated Plan/Annual Action Plan**

The Final Annual Action Plan must be amended any time there is: a change in one of the Priorities presented on the HUD-required Priority Table; a change in the use of money to an activity not mentioned in the Final Annual Action Plan; or, a change in the purpose, location, scope, or beneficiaries of an activity (described more fully later). The public will be notified whenever there is a Substantial Amendment.

### **Substantial Amendments**

The following will be considered Substantial Amendments:

1. The addition of an activity not previously described in the Plan
2. The cancellation of an activity category or deletion of a priority
3. A change in purpose, scope, location, or beneficiaries of an activity
4. A change in the allocation or distribution of funds is defined as when the dollar amount of that change is equal to, or greater than 20% of the CDA's current fiscal year federal allocation

### **Public Notice and Public Hearing for Substantial Amendments**

There must be reasonable notice of a proposed Substantial Amendment so that residents will have an opportunity to review it and comment on it. Notice will be made according to the procedures described earlier in this Citizen Participation Plan, with the addition of the following procedures specifically for Substantial Amendments:

1. The public will be provided with at least a 10-day notice of and availability of a proposed Substantial Amendment prior to the date of the public hearing.
2. Electronic and physical copies of the proposed Substantial Amendment and a summary will be made available at the locations listed in the Public Review Sites section.
3. There will be a public hearing regarding the proposed Substantial Amendment after the public has had 30 days to review and comment.
4. In preparing a Final Substantial Amendment, careful consideration will be given to all comments and views expressed by the public, whether given as verbal testimony at the public hearing or submitted in writing during the review and comment period. The Final Substantial Amendment will have a section that presents all comments and explains why any comments were not accepted.

Substantial amendments will be made available for public comment at the same locations previously described for the Consolidated Plan/ Annual Action Plan. Resident comments (verbal and written) received during the citizen participation process will be summarized in writing and included in an attachment to any amendments submitted to HUD. A summary of the comments and the rationale for not accepting any comments will be attached to the substantial amendment of the Plan.

### **E. The Annual Performance Report**

Every year, the Community Development Agency (CDA) must send into HUD an Annual Performance Report within 90 days of the close of the program year. In general, the Annual Performance Report must describe how funds were actually used and the extent to which these funds were used for activities that benefited low and moderate income people.

### **Public Notice and Public Hearing for Annual Performance Report**

There must be reasonable notice that an Annual Performance Report is available so that residents will have an opportunity to review it and comment on it. Notice will be made according to the

procedures described earlier in this Citizen Participation Plan, with the addition of the following procedures specifically for Annual Performance Reports:

1. The public will be provided with at least a 10-day notice of and availability of a proposed Annual Performance Report prior to the date of the public hearing.
2. Electronic and physical copies of the Annual Performance Report will be made available at the locations listed in the Public Review Sites section.
3. There will be a public hearing regarding the Annual Performance Report after the public has had 30 days to review and comment.
4. In preparing an Annual Performance Report for submission to HUD, careful consideration will be given to all comments and view expressed by the public, whether given as verbal testimony at the public hearing or submitted in writing. The Annual Performance Report sent to HUD will have a section that presents all comments and explains why any comments were not accepted.

#### **F. Access to Records**

The Community Development Agency (CDA) shall provide for full and timely disclosure of program records and information consistent with applicable state and local laws regarding personal privacy and obligations of confidentiality. Program documents must be retained for a minimum of five years. Upon written request, documents relevant to the program shall be available at the Community Development Agency during normal business hours of 8:00 a.m. to 4:00 p.m., Monday through Friday. The CDA may charge a fee for copies to recover cost of materials.

## CHANGING THE CITIZEN PARTICIPATION PLAN

This Citizen Participation Plan can be changed only after the public has been notified of intent to modify it, and only after the public has had a reasonable chance to review and comment on proposed substantial changes to it.



**ATTACHMENT B**  
**Expenditure of Assessment Grant Funds**

## Payment Transaction Confirmation

Payment Request Sequence Number : 10-29-2019 41403063 00001

Payment Request Type :	Summary
Payment Method :	ACH
Bank Relationship :	071921891*****6235
Requested Settlement Date :	10/31/2019
Requested Date and Time :	10/29/2019:10:14
Requestor Reference Number :	13
Total Items :	1
Total Amount Requested :	\$63,598.70
Total Amount Entered :	\$63,598.70

**Recipient : CITY OF KANKAKEE (1102617)**

**Federal Agency : ENVIRONMENTAL PROTECTION AGENC (68128933)**

**Cash On Hand : Subtotal :\$63,598.70**

Seq # / Item #	Account ID	Account Status	Available Balance	Remittance Code	Remittance Amount	Amount Requested	Payment Request Status
1	BF00E01381	Open	\$101,442.87				Warehoused
	BF00E01381-G5NKNY00						
	BF00E01381-G5NKNY00			Oct2019	\$30,482.52		
	BF00E01381-G5NKNY00	Open				\$30,482.52	
	BF00E01381-G5NKOR00						
	BF00E01381-G5NKOR00			Oct2019	\$33,116.18		
	BF00E01381-G5NKOR00	Open				\$33,116.18	

**ATTACHMENT C**  
**Leveraged Documentation**

## **TIF Summary for the City of Kankakee, IL**

### **TIF #5**

Armstrong Industries

FY 2020 Revenue: \$24,339.22

TIF #5 was established to encompass a project area of just one industry, Armstrong Industries. The plan to execute the redevelopment of this area included using the TIF revenue to amortize the bonds that were issued for improvements to the Armstrong Industries plant.

### **TIF #6**

B.A.S.F./Henkel/Cognis

FY 2020 Revenue: \$144,519.30

TIF #6 was established to encompass a project area of just one industry which has had several names, B.A.S.F./Henkel/Cognis Industry. The plan to execute the redevelopment of this area included using the TIF revenue to amortize the bonds that were issued for improvements to the B.A.S.F./Henkel/Cognis plant.

### **TIF #7**

Valspar

FY 2020 Revenue: \$2,655.28

TIF #7 was established to encompass a project area of just one industry, Valspar Industry. The plan to execute the redevelopment of this area included using the TIF revenue to amortize the bonds that were issued for improvements to the Valspar plant.

### **TIF #8**

Exit 308 Interstate 57 & 45/52

FY 2020 Revenue: \$1,083,162.96

TIF #8 was created in FY 2003 to encompass a project area of approximately 73 acres on the south side of Kankakee by Exit 308 of Interstate 57. The public improvement projects have included construction of street and public infrastructure improvements to attract retail and commercial projects. The City financed the redevelopment and improvement projects in that area through the use of public financing via general obligation bonds. This TIF has recently seen a new phase of development in 2019 with the addition of Tractor Supply Co. (TSC). Also, there are pending new development announcements that will occur in 2020.

### **TIF #9**

Meadowview Mall

FY 2020 Revenue: \$114,607.00

TIF #9 was established in 2015 to encompass a TIF project area surrounding the Meadowview Mall area of the northern part of Kankakee located off of Route 45/52. This area has a sizable retail outdoor mall area that needed revitalization. Since the TIF was established, U-Haul has put a large retail storage and retail store at this location. There are also properties that are included in this TIF that surround the Meadowview Mall area.

### **TIF #10**

## Riverfront TIF

Approved Summer 2019

TIF #10 has just been approved by the City of Kankakee. The Riverfront TIF has been planned in conjunction with the City of Kankakee's Riverfront Comprehensive Master Plan to create an extraordinary riverfront which will hopefully, over the course of the TIF, have significant private and public investment. This Riverfront TIF encompasses a total of 145 acres when excluding street and railroad rights-of-way, and the Kankakee River. Establishing this Riverfront TIF District will help the City by facilitating physical improvements, removing blighted conditions, and providing funding sources for improvement projects. These improvements will not only help improve the physical conditions and economic development of the TIF Project Area, but also enhance the quality-of-life of adjacent neighborhoods and for all residents of Kankakee.

## **TIF #11**

East Court Redevelopment

Pending City Council approval in January 2020

## Application for Federal Assistance SF-424

\* 1. Type of Submission:

- ☐ Preapplication  
☒ Application  
☐ Changed/Corrected Application

\* 2. Type of Application:

- ☒ New  
☐ Continuation  
☐ Revision

\* If Revision, select appropriate letter(s):

\* Other (Specify):

\* 3. Date Received:

12/03/2019

4. Applicant Identifier:

5a. Federal Entity Identifier:

5b. Federal Award Identifier:

State Use Only:

6. Date Received by State:

7. State Application Identifier:

### 8. APPLICANT INFORMATION:

\* a. Legal Name: City of Kankakee - Community Development Agency

\* b. Employer/Taxpayer Identification Number (EIN/TIN):

\* c. Organizational DUNS:

1270205710000

### d. Address:

\* Street1:

200 E. Court St, Suite 410

Street2:

\* City:

Kankakee

County/Parish:

\* State:

IL: Illinois

Province:

\* Country:

USA: UNITED STATES

\* Zip / Postal Code:

60901-3843

### e. Organizational Unit:

Department Name:

Division Name:

### f. Name and contact information of person to be contacted on matters involving this application:

Prefix:

\* First Name:

Jonathan

Middle Name:

\* Last Name:

Shinabarger

Suffix:

Title:

Organizational Affiliation:

\* Telephone Number:

(815) 933-0511

Fax Number:

\* Email:

jmsinabarger@citykankakee-il.gov



## Application for Federal Assistance SF-424

### \* 9. Type of Applicant 1: Select Applicant Type:

C: City or Township Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

\* Other (specify):

### \* 10. Name of Federal Agency:

Environmental Protection Agency

### 11. Catalog of Federal Domestic Assistance Number:

66.818

CFDA Title:

Brownfields Assessment and Cleanup Cooperative Agreements

### \* 12. Funding Opportunity Number:

EPA-OLEM-OBLR-19-05

\* Title:

FY20 GUIDELINES FOR BROWNFIELD ASSESSMENT GRANTS

### 13. Competition Identification Number:

Title:

### 14. Areas Affected by Project (Cities, Counties, States, etc.):

Add Attachment

Delete Attachment

View Attachment

### \* 15. Descriptive Title of Applicant's Project:

City of Kankakee - Community Development Agency Application for FY2020 EPA Community-Wide Assessment Grants for Petroleum & Hazardous Substances Brownfields

Attach supporting documents as specified in agency instructions.

Add Attachments

Delete Attachments

View Attachments

**Application for Federal Assistance SF-424****16. Congressional Districts Of:**\* a. Applicant \* b. Program/Project 

Attach an additional list of Program/Project Congressional Districts if needed.

Add Attachment

Delete Attachment

View Attachment

**17. Proposed Project:**\* a. Start Date: \* b. End Date: **18. Estimated Funding (\$):**

* a. Federal	<input type="text" value="300,000.00"/>
* b. Applicant	<input type="text" value="0.00"/>
* c. State	<input type="text" value="0.00"/>
* d. Local	<input type="text" value="0.00"/>
* e. Other	<input type="text" value="0.00"/>
* f. Program Income	<input type="text" value="0.00"/>
* g. TOTAL	<input type="text" value="300,000.00"/>

**\* 19. Is Application Subject to Review By State Under Executive Order 12372 Process?**

- ☐ a. This application was made available to the State under the Executive Order 12372 Process for review on .
- ☒ b. Program is subject to E.O. 12372 but has not been selected by the State for review.
- ☐ c. Program is not covered by E.O. 12372.

**\* 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)**☐ Yes ☒ No

If "Yes", provide explanation and attach

Add Attachment

Delete Attachment

View Attachment

**21. \*By signing this application, I certify (1) to the statements contained in the list of certifications\*\* and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances\*\* and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)**

☒ \*\* I AGREE

\*\* The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

**Authorized Representative:**

Prefix:  \* First Name:

Middle Name:

\* Last Name:

Suffix:

\* Title: \* Telephone Number:  Fax Number: \* Email: \* Signature of Authorized Representative:  \* Date Signed: